

Message Text

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ACTION IO-11

INFO OCT-01 EUR-12 ISO-00 EB-07 AID-05 COME-00 LAB-04

TRSE-00 STR-04 SIL-01 AF-06 ARA-10 EA-09 NEA-10

CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03 NSAE-00 NSC-05

PA-02 PRS-01 SP-02 SS-15 USIA-15 ACDA-10 DHA-02 OMB-01

SAJ-01 /150 W

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R 141423Z JAN 76

FM AMEMBASSY VIENNA

TO SECSTATE WASHDC 7535

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UNCLAS SECTION 1 OF 2 VIENNA 0264

EO 11652: N/A

TAGS: PFOR, PORG, OCON, UNIDO

SUBJ: COMMITTEE OF THE WHOLE ON UNIDO DRAFT CONSTITUTION:

DELEGATION REPORT NO. 2

REF: VIENNA 0167

1. SUMMARY: COW PLENARY MET MORNING JANUARY 9 TO HEAR BRIEF STATEMENTS BY EEC (NETHERLANDS), USSR AND CHINA. AFTERNOON OF JAN 9 GIVEN OVER TO REGIONAL GROUP MEETINGS, DURING WHICH QUESTIONS OF RULES OF PROCEDURE, AND ADOPTION OF DRAFT AGENDA WERE INFORMALLY RESOLVED. RULES AND AGENDA WERE ADOPTED AT PLENARY MORNING JAN 12, WHICH HEARD STATEMENTS BY ALGERIA, POLAND, JAPAN AND US. INTER-GROUP NEGOTIATIONS ON COMPOSITION OF BUREAU CONTINUED THROUGH MORNING JAN 12, RESULTING IN ELECTION OF BUREAU IN AFTERNOON SESSION, BUT LEAVING OPEN QUESTION OF CHAIRMANSHIP OF DRAFTING GROUP. UGANDA, HUNGARY, PAKISTAN, SWEDEN, UKRAINE SSR AND GDR SPOKE ON AFTERNOON JAN 12. END SUMMARY./

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2. ON BEHALF OF EEC, NETHERLANDS (BOT) JOINED

GENERAL DEBATE MORNING JAN 9, EXPRESSING EEC VIEW THAT SECRETARIAT DRAFT CONSTITUTION (A/10202) CONSTITUTED AN ACCEPTABLE WORKING PAPER AND ASKING THAT DELEGATIONS CONFINE INTERVENTIONS TO CONCRETE ISSUES BEFORE THE COMMITTEE. USSR (EROFEEV) REFERRED TO 6SS, CERDS, CESC AND ATMOSPHERE OF DETENTE AS INDESPENSABLE BASIS FOR COW NEGOTIATIONS. UNIDO CHARTER SHOULD, HE CONTINUED, FEATURE CLEAR REFERENCE TO PRINCIPLES OF NON-INTERVENTION IN INTERNAL AFFAIRS, COMPLETE EQUALITY OF RIGHTS, AND PERMANENT SOVEREIGNTY OVER NATURAL RESOURCES, INCLUDING THE RIGHT OF NATIONALIZATION, AS A MEANS OF STRENGTHENING THE STATE SECTOR OF LDC ECONOMIES. UNIDO CONSTITUTION MUST ALSO MAKE CLEAR, HE SAID, THAT UNIDO IS UNIVERSAL IN NATURE AND SHOULD SERVE ALL MEMBER STATES. CHINA (YU PEI-WEN), AFTER STANDARD ATTACK OF "SUPERPOWER HEGEMONY," DIRECTED PARTICULARLY AGAINST USSR, CALLED FOR CONSTITUTION THAT WOULD REFLECT THRUST OF NIEO AND LIMA DECLARATION. CONSTITUTION SHOULD, HE CONTINUED, PROVIDE FOR EQUALITY OF MEMBER STATES, GIVING LDC'S A MORE IMPORTANT ROLE IN THE ORGANIZATION WITHOUT REGARD TO THEIR FINANCIAL CONTRIBUTIONS, AS WELL AS GREATER VOICE IN IDB IN PROPORTION TO MEMBERSHIP, AND CONCENTRATE ON THE INDUSTRIALIZATION OF THE LDC'S THROUGH PRACTICAL ASSISTANCE, INCLUDING TA AND PROVISION OF COMPLETE SMALL INDUSTRIAL PLANTS. CONSULTATIONS IN UNIDO CONTEXT SHOULD GIVE FIRST PRIORITY TO COOPERATION AMONG LDC'S AND UNIDO SECRETARIAT SHOULD BE SIMPLIFIED AND MADE MORE EFFICIENT. HE EXPRESSED DISSATISFACTION OF CHINA WITH LACK OF IMPLEMENTATION OF GA RES. 2758(26) ON PART OF THOSE BODIES WHERE CHINESE REPRESENTATION IS STILL HELD BY REPUBLIC OF CHINA.

3. AFTERNOON OF JAN 9 WAS GIVEN OVER TO MEETINGS OF GEOGRAPHIC GROUPS FOR CONSIDERATION OF QUESTIONS OF RULES OF PROCEDURE, AGENDA AND ELECTION OF BUREAU. AT MORNING SESSION JAN 12, COW ADOPTED BY CONSENSUS APPLICATION OF IDB RULES AND DRAFT AGENDA (SEPTEL). CONTINUING GENERAL DEBATE, ALGERIA (KHERBI) CALLED UNCLASSIFIED

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FOR EQUALITY OF MEMBERSHIP IN UNIDO, GIVING EQUAL WEIGHT TO ALL COUNTRIES, WITH COMPOSITION OF IDB, WHICH SHOULD BE CONTROLLING BODY OF UNIDO, WHILE MEMBERSHIP OF ALL STATES SINE QUA NON OF SUCCESSFUL ORGANIZATION, DEGREE OF SOVEREIGNTY OF INDIVIDUAL MEMBER SHOULD ON NO ACCOUNT BE MADE PROPORTIONAL TO POWER OF THAT MEMBER. NEW CONSTITUTION WILL BE A TEST OF THE WILL OF DC'S TO WORK WITH LDC'S AND OF THE

VALUE OF DC PROCLAMATIONS IN THIS RESPECT. POLAND (CIELECI), CITING DETENTE AS ESSENTIAL PRECONDITION FOR COW NEGOTIATIONS, CALLED FOR EXPANSION OF DRAFT PREAMBLE TO INCLUDE FULLER REFERENCE TO 6 AND 7SS AND LIMA DECLARATION. HE CHARACTERIZED THE CONSULTATION FUNCTION PROPOSED FOR UNIDO AS OF UTMOST IMPORTANCE, CALLED FOR CONSULTATIONS TO BE UNIVERSAL IN NATURE, INCLUDING INTER-INDUSTRY AND INTER-GOVERNMENTAL PARTICIPATION. HE BELIEVED THAT TRANSFORMATION OF UNIDO SHOULD BE FIRMLY BASED ON EXISTING ORGANIZATION AND RES. 2152, AND THAT UNIDO IN ITS FINAL FORM SHOULD FIT WITHIN RESTRUCTURING OF UN SYSTEM PRESENTLY UNDER DISCUSSION IN NEW YORK. JAPAN (KATORI), IN FORCEFUL STATEMENT, CALLED FOR UNIDO THAT WILL PROVIDE SERVICES TO ALL MEMBERS AND AVOID DUPLICATION OF EXISTING WORK IN OTHER UN BODIES, E.G., NATURAL RESOURCES. HE URGED CONTINUITY WITH EXISTING ORGANIZATION, AND CALLED FOR MAINTENANCE OF DISTINCTION BETWEEN FINANCING OF OPERATIONAL AND RESEARCH/ADMINISTRATIVE ACTIVITIES AS IN RES. 2152; HE ATTACHED UTMOST IMPORTANCE TO WEIGHTED VOTING AT THE GENERAL CONFERENCE AND MEMBERSHIP FOR A SMALL IDB WHICH WILL TAKE DUE ACCOUNT OF CONTRIBUTION OF MEMBERS, WHICH SHOULD SUPERVISE DEVELOPMENT AND IMPLEMENTATION OF PROGRAM/BUDGET.

4. U.S. (STIBRAVY) CALLED FOR UNIDO CONSTITUTION OF ENDURING NATURE, NOT BASED ON TRANSITORY ATTITUDES AND SITUATIONS; ONLY DURABLE BASIS FOR MUTUALLY BENEFICIAL RELATIONS WAS ECONOMIC SYSTEM AND SUPPORTING INSTITUTIONAL ARRANGEMENTS BENEFITTING ALL STATES. NEW ORGANIZATION SHOULD BE UNIVERSAL IN NATURE, EMPOWERED TO SERVE INTERESTS OF ALL PROSPECTIVE MEMBERS IN LIGHT OF INTERDEPENDENCE. HE WISHED CLEAREST POSSIBLE DISTINCTION MADE BETWEEN ACTIVITIES TO BE FINANCED
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BY VOLUNTARY AND ASSESSED CONTRIBUTIONS, ALONG LINES RES. 2152, AND REGARDED WEIGHTED VOTING PROCEDURES, AS APPLIED TO THE PROGRAM/BUDGET, APPROPRIATIONS, SCALE OF ASSESSMENTS AND AMENDMENT PROCEDURES TO BE OF CRITICAL IMPORTANCE. ON CONSULTATIONS AND NEGOTIATIONS, US WOULD LOOK CLOSELY AT LANGUAGE AND CONTEXT OF THESE PROVISIONS, NOTING THAT FORMULATION IN LIMA DECLARATION AND PLAN OF ACTION PARA 61(D) AND IN RES. 3362 (7SS) HAD LED TO US RESERVATIONS. HE ATTACHED GREAT IMPORTANCE TO MAINTAINING THE LANGUAGE OF THE DRAFT CONSTITUTION (ART. 9, PARA 6) WITH REGARD TO RECRUITMENT OF STAFF. (VERBATIM TEXT BEING IARPOUCHED IO/CMD).

5. AT AFTERNOON SESSION JAN 12, REMAINDER OF BUREAU (VICE-CHAIRMAN MEXICO (SALDIVAR), ZAIRE (MBAMBE), GDR

(THOMAS) AND SWEDEN (EKHOLM) AS REPPORTEUR) WERE
UNANIMOUSLY ELECTED, WHILE QUESTION OF CHAIR OF DRAFTING
GROUP WAS LEFT UNRESOLVED, WITH BOTH GROUP B AND
AND G-77 MAINTAINING THEIR CANDIDACIES. CONTINUING

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INFO OCT-01 EUR-12 ISO-00 EB-07 AID-05 COME-00 SIL-01

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FM AMEMBASSY VIENNA

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GENERAL DEBATE, UGANDA (SABUNI) DESCRIBED THE
PROVISION FOR ASSOCIATE MEMBERSHIP IN THE DRAFT
CONSTITUTION AS A LOOPHOLE ALLOWING DC'S NOT TO
COMMIT THEMSELVES TO THE NEW ORGANIZATION AND CALLED
FOR DELETION OF THAT PROVISION. HUNGARY (LOERINCZE)
BELIEVED THAT CENTRAL TASK OF NEW UNIDO SHOULD BE
ATTENTION TO LDC NEEDS, BUT NOTED THAT NEW ORGANIZATION
SHOULD BE BASED ON EXISTING UNIDO. THE POWERS AND
RESPONSIBILITIES OF THE ORGANS OF THE NEW UNIDO
REQUIRED CLARIFICATION; THE CONFERENCE SHOULD MAKE
BASIC POLITICAL DECISIONS AND IDB SHOULD SUPERVISE
PRACTICAL WORK OF SECRETARIAT, WHOSE FUNCTION SHOULD BE
IMPLEMENTATION OF CONFERENCE DECISIONS. HE CALLED FOR
MAINTENANCE OF A CLEAR-CUT DISTINCTION BETWEEN ADMINISTRATIVE
AND OPERATIONAL RESOURCES AND CALLED FOR ATTENTION TO
QUESTION OF HOW NEW UNIDO WOULD FIT INTO UN SYSTEM IN LIGHT
OF ANY DECISIONS ON REORGANIZATION. PAKISTAN (SATTAR)

SPOLKE OF RIGHT OF ALL MEMBERS HAVE
EQUAL VOICE IN DECISIONS OF NEW UNIDO AND OBLIGATION
OF ALL STATES TO CONTRIBUTE TO NEW ORGANIZATION. HE
REJECTED CONCEPT OF WEIGHTED VOTING AS WITHOUT PRECEDENT,
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CONTENTIOUS AND COUNTER TO PRINCIPLE OF SOVEREIGN EQUALITY.
HE CALLED FOR INCREASED LDC PARTICIPATION IN UNIDO
DECISION-MAKING AND CALLED FOR AT LEAST PROPORTIONATE
REPRESENTATION OF LDC'S ON IDB, WHICH SHOULD BE THE
PRINCIPAL EXECUTIVE ORGAN OF THE NEW UNIDO AND
MEET AS FREQUENTLY AS NECESSARY. HE ALSO
REJECTED PROVISION FOR ASSOCIATE MEMBERSHIP AND
SUGGESTED THAT PROVISION BE MADE FOR ASSISTANCE TO
LEAST DEVELOPED STATES UNABLE ASSUME OBLIGATIONS
OF MEMBERSHIP. SWEDEN (HELLNERS) CALLED FOR LONG-TERM
REDISTRIBUTION OF WEALTH TO POORER NATIONS. HE
SUGGESTED THAT NEW UNIDO BE UNIVERSAL IN NATURE BUT
WITH PRINCIPAL FUNCTION OF AID TO LDC'S. HE OPPOSED
WEIGHTED VOTING, SEEING NO NEED GO BEYOND REQUIREMENT
OF TWO-THIRDS MAJORITY ON BUDGET MATTERS; SINCE
OBJECT OF NEW UNIDO WAS "ENTIRELY" TO ASSIST LDC'S,
HE ALSO SAW NO NEED TO INSIST THAT OPERATIONAL ACTIVITIES
BE FINANCED ENTIRELY FROM VOLUNTARY CONTRIBUTIONS AND
EXCLUDED FROM ASSESSED BUDGET.

6. UKRAINE SSR (ZYBANOV) CALLED FOR PRIORITY WITHIN
NEW CONSTITUTION TO FOLLOWING FUNCTIONS: FOSTERING
PERMANENT SOVEREIGNTY OVER NATURAL RESOURCES, EXPANDING
ACCESS TO MODERN TECHNOLOGY, ASSISTANCE IN
DEVELOPING NATIONAL INDUSTRIAL PLANS AND STRATEGIES,
INCULCATION OF A UNIFORM APPROACH TO ANALYSIS AND
PLANNING, COOPERATION AMONG LDC'S AND CONSULTATIONS TO
ESCHANGE THE DEVELOPMENT EXPERIENCE OF DIFFERENT ECONOMIC
AND SOCIAL SYSTEMS. HE NOTED THAT CONSIDERATION SHOULD
BE TAKEN IN DRAWING UP NEW UNIDO STATUTES OF
RESTRUCTURING OF UN SYSTEM. GDR (THOMAS), IN
WINDBAG PROPAGANDA SPEECH, REJECTED CHINESE ATTACK
ON USSR AS BEING ALSO ATTACK ON GDR AND CALLED
FOR INCORPORATION IN UNIDO CONSTITUTION OF REFERENCES
TO NON-INTERFERENCE IN INTERNAL AFFAIRS,
EQUALITY OF RIGHTS AND RESPECT FOR NATIONAL
INDEPENDENCE AND SOVEREIGNTY AS WELL AS TO THE RIGHT
AND DUTY OF ALL STATES TO ELIMINATE COLONIALISM,
APARTHEID, RACIAL DISCRIMINATION,
NEO-COLONIALISM, OCCUPATION AND ALL FORMS OF FOREIGN
AGGRESSION AND DOMINATION. PLENARY ADJOURNED FOLLOWING
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GDR INTERVENTION.

7. COMMENT: AT THIS EARLY STAGE, APPEARS THAT LDC REACTIONS TO DRAFT STATUTES ARE CENTERING ON THEMES OF EQUALITY OF MEMBERSHIP (REJECTING WEIGHTED VOTING) AND DEVOTION OF NEW AGENCY TO MEETING NEEDS OF LDC'S IN INDUSTRIAL DEVELOPMENT. WE ALSO NOTE WITH INTEREST THE SEVERAL REFERENCES BY SOCIALIST REPS (POLAND, HUNGARY AND UKRAINE) TO THE RESTRUCTURING OF THE UN SYSTEM AND THE NEED TO KEEP THIS ELEMENT IN MIND IN CONSIDERING THE ROLE OF THE NEW UNIDO. STIBRAVY

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